

# Tale of Two Cities

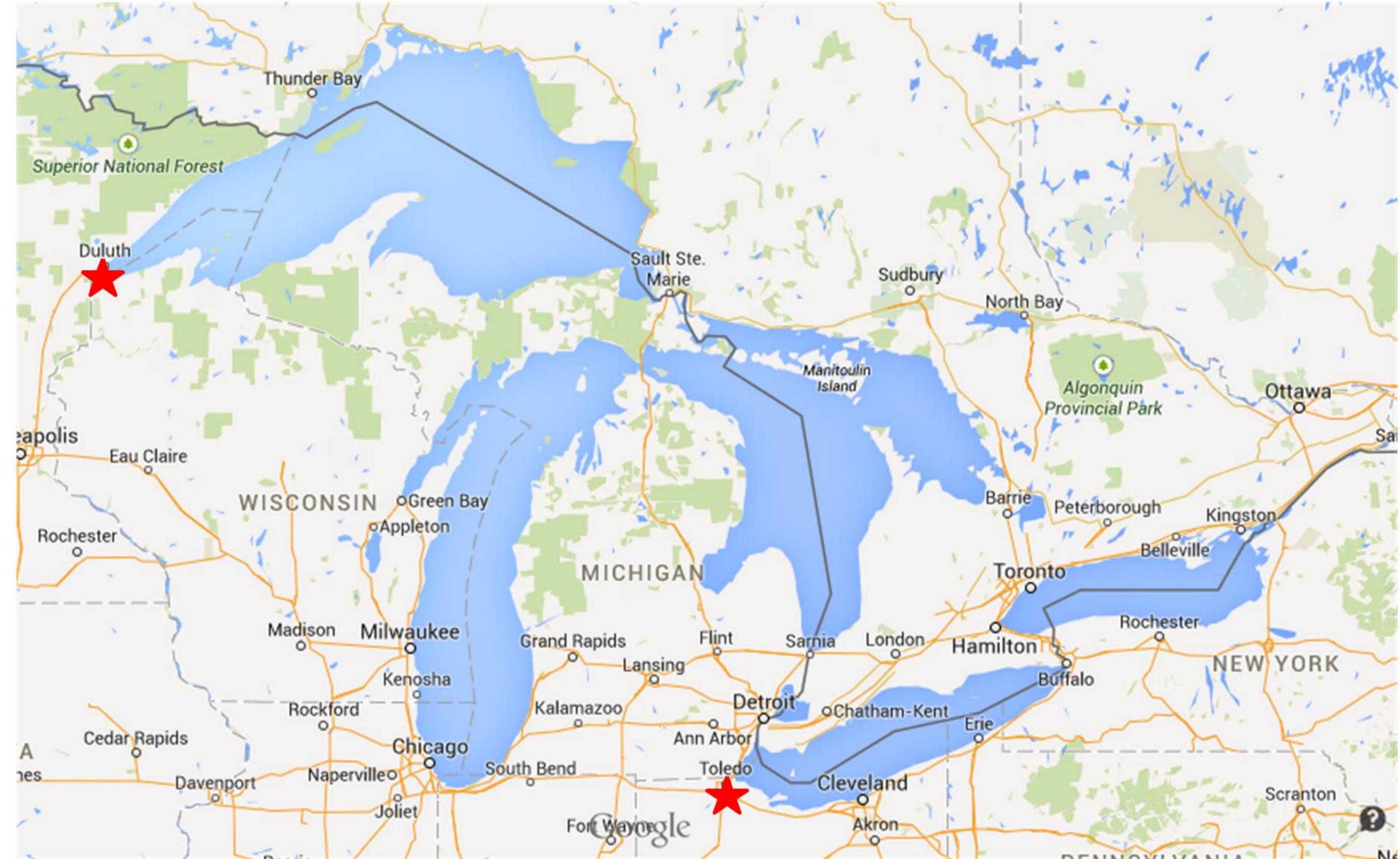
## Assessing Green Infrastructure Costs and Benefits

**Lori Cary-Kothera**



**Tashya Allen**

# Study Sites

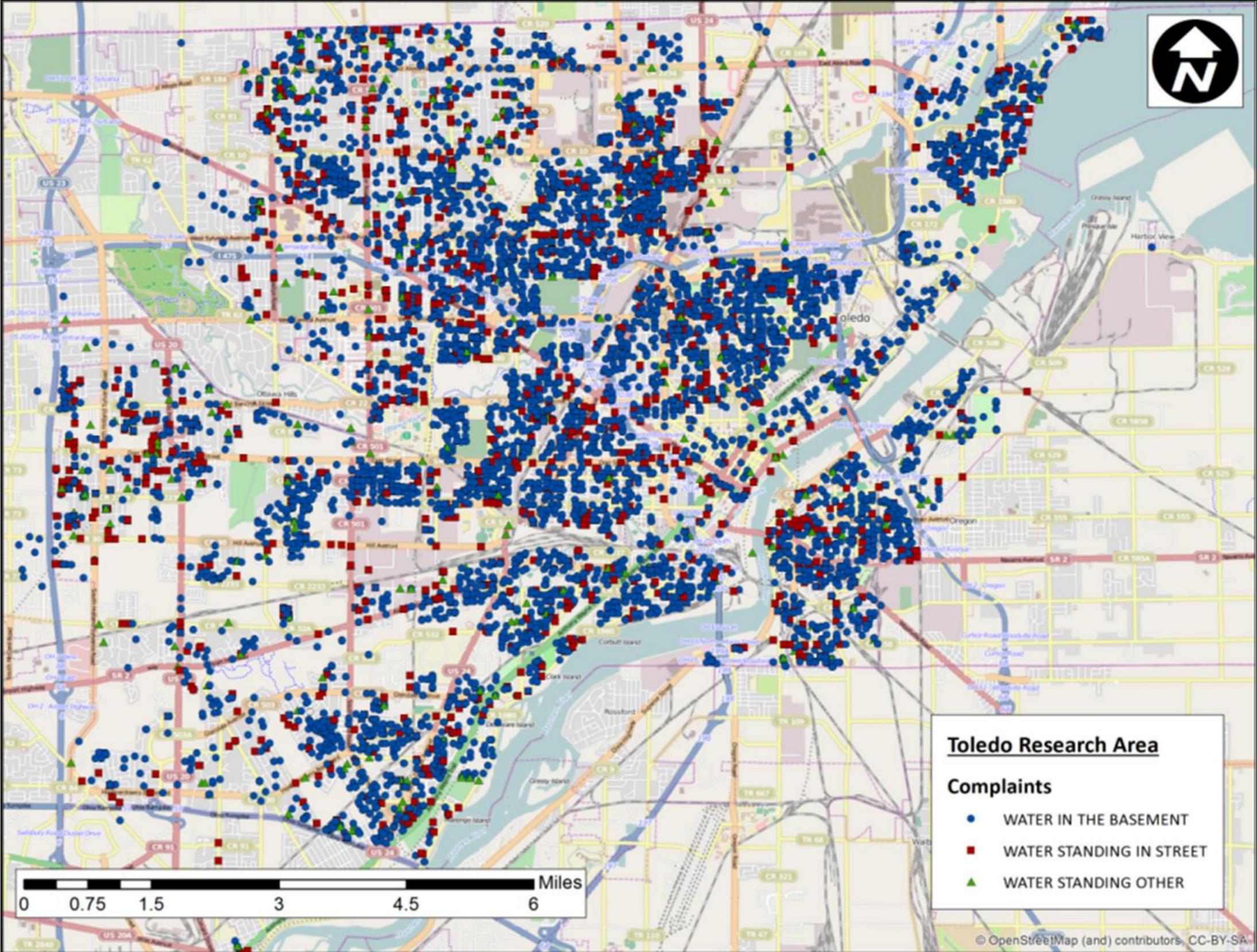




**For Planning Purposes**

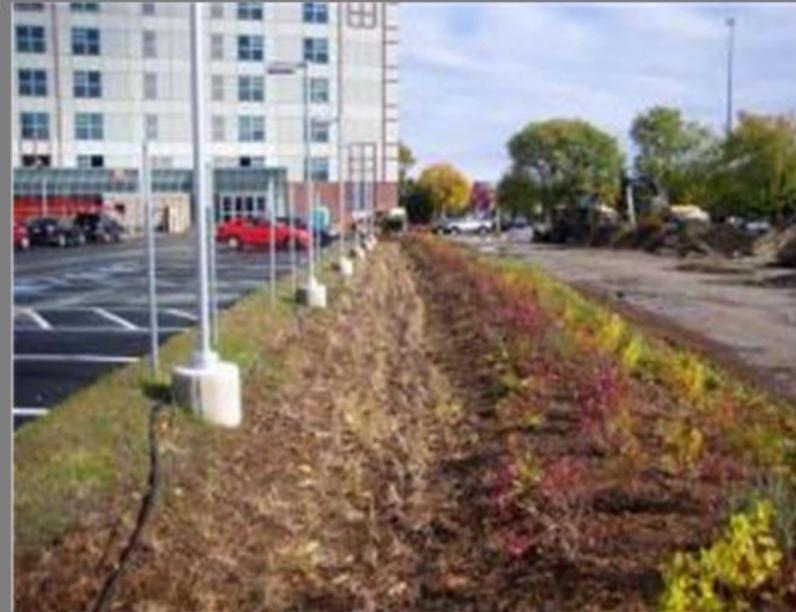


# Basement and Street Flooding Complaints 2007 - 2012





# Help with long-term planning green infrastructure



**But where  
do we start?**





**My options**

**Benefits**

**Data**

**Costs**

**Tell us...**

## **So we worked with...**

- **Minnesota Sea Grant**
- **City of Toledo**
- **U.S. Army Corps of Engineers**
- **Association of State Floodplain Managers**
- **Eastern Research Group, Inc.**
- **American Rivers**
- **Old Woman Creek NERR**

# Framework

1. Define flood problem
2. Assess flooding scenarios
3. Identify how flood reduction can be met with green infrastructure
4. Assess flooding scenarios with green infrastructure
5. Estimate benefits and costs
6. Identify and communicate green infrastructure strategy

# Step 1: Define flood problem



# Scale of Study



Site



Neighborhood

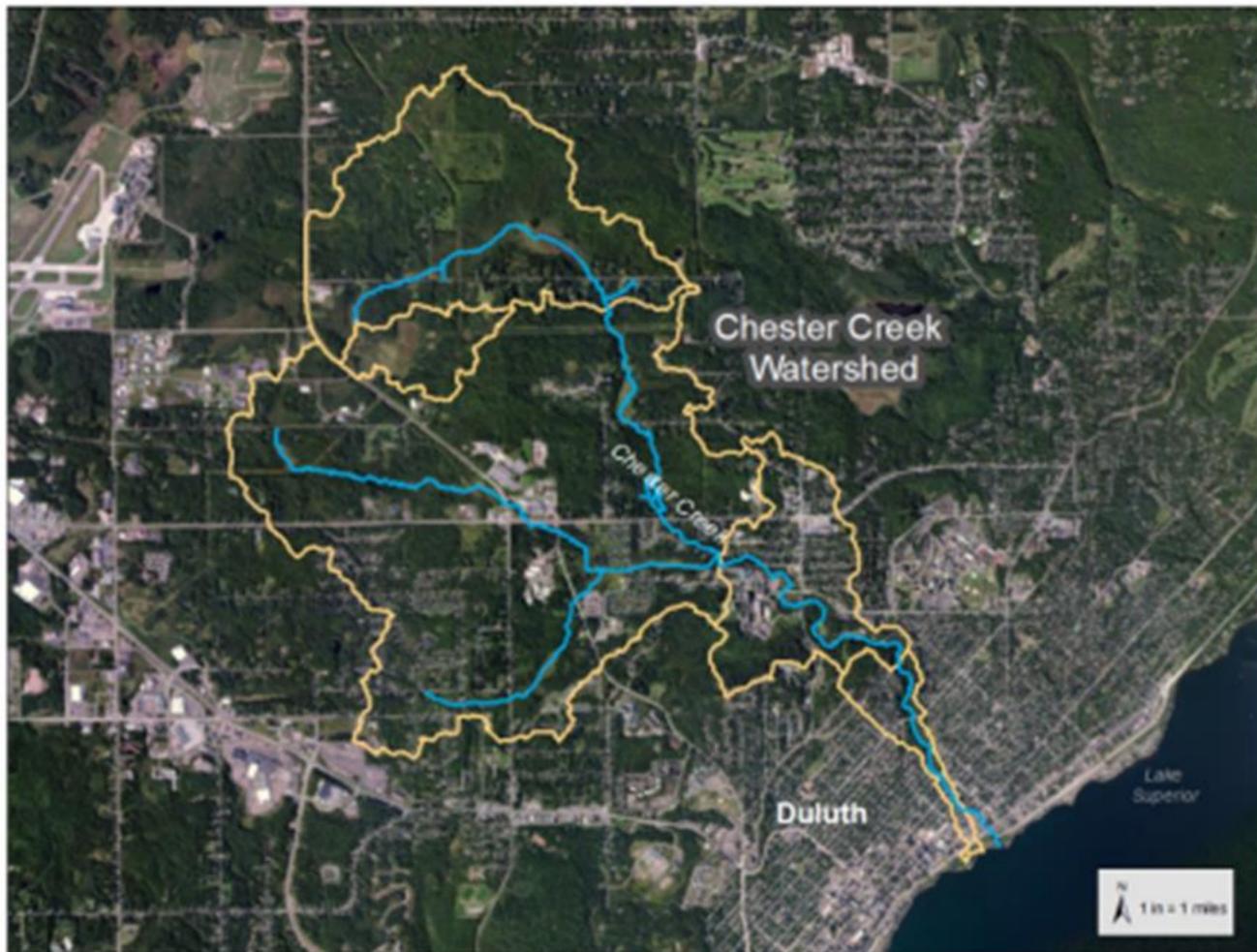


Watershed



# Watersheds

**Duluth, Minnesota**



**Toledo, Ohio**





**Step 2. Assess current  
and future flooding**

# Flood Impact Scenarios

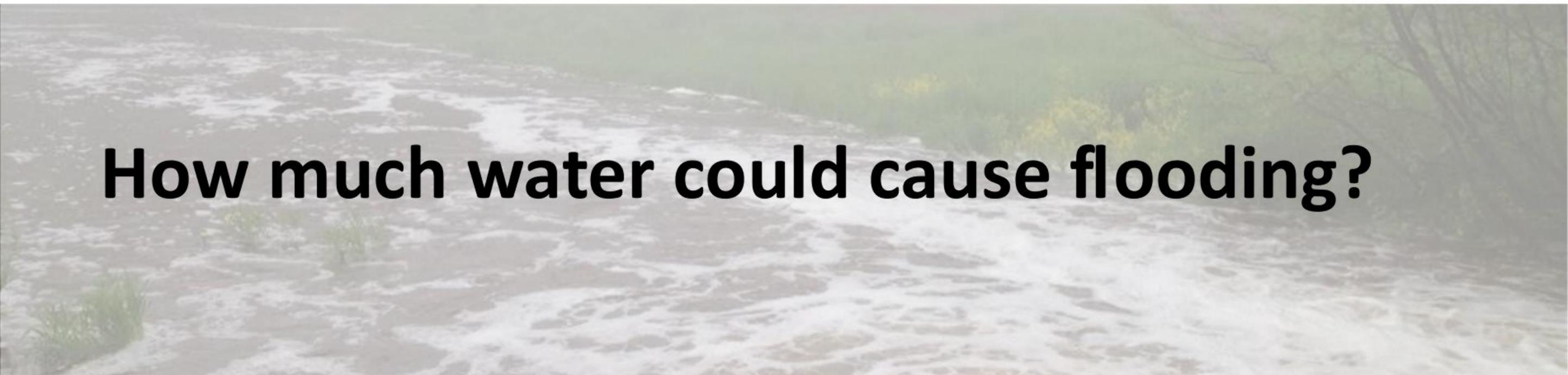
1. Current precipitation and current land use
2. Future precipitation (2035) and future land use

# Flood Reduction Scenarios

3. Current precipitation and current land use using GI
4. Future precipitation (2035) and future land use using GI



**How much rain now and in the future?**

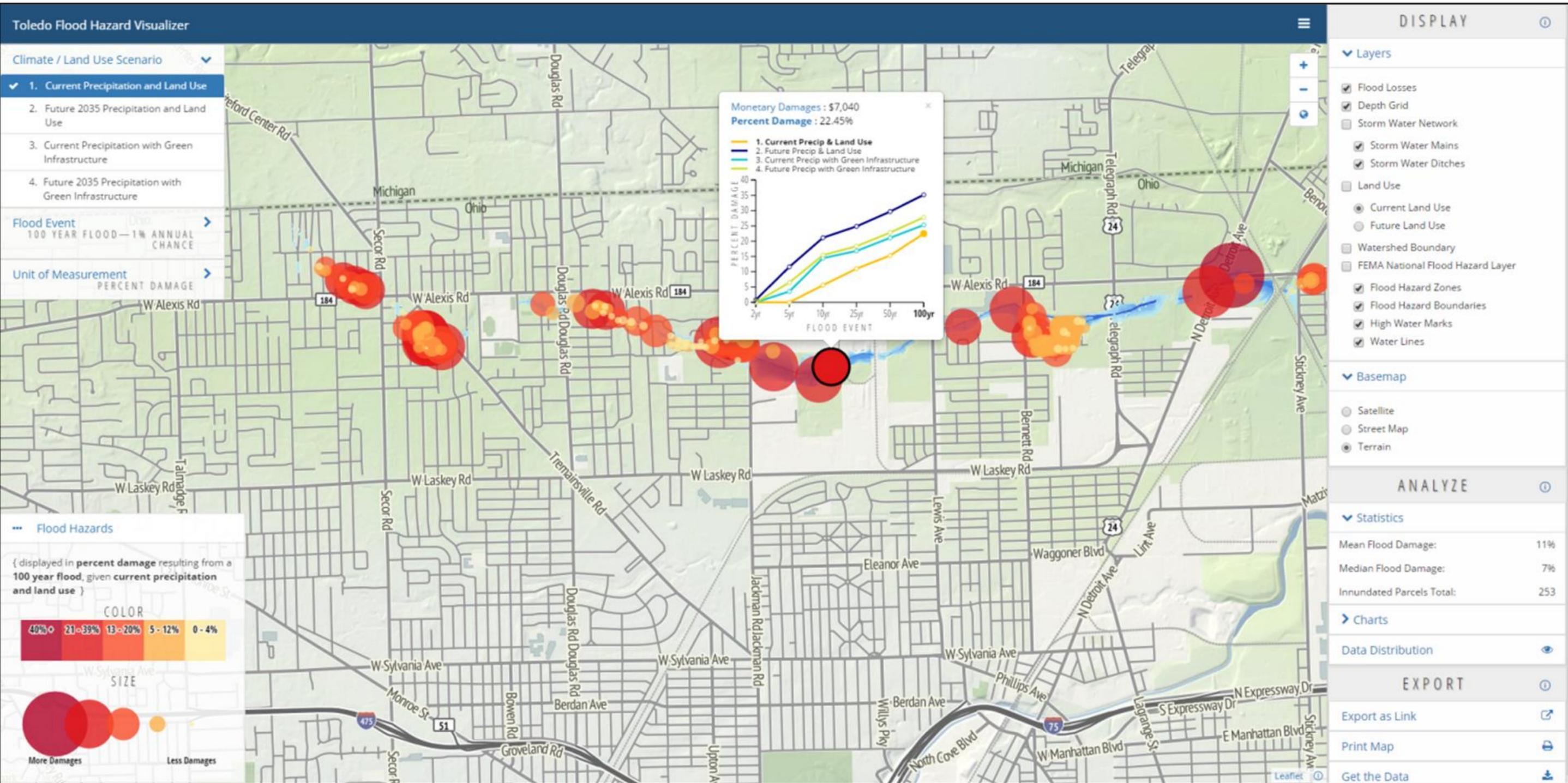


**How much water could cause flooding?**



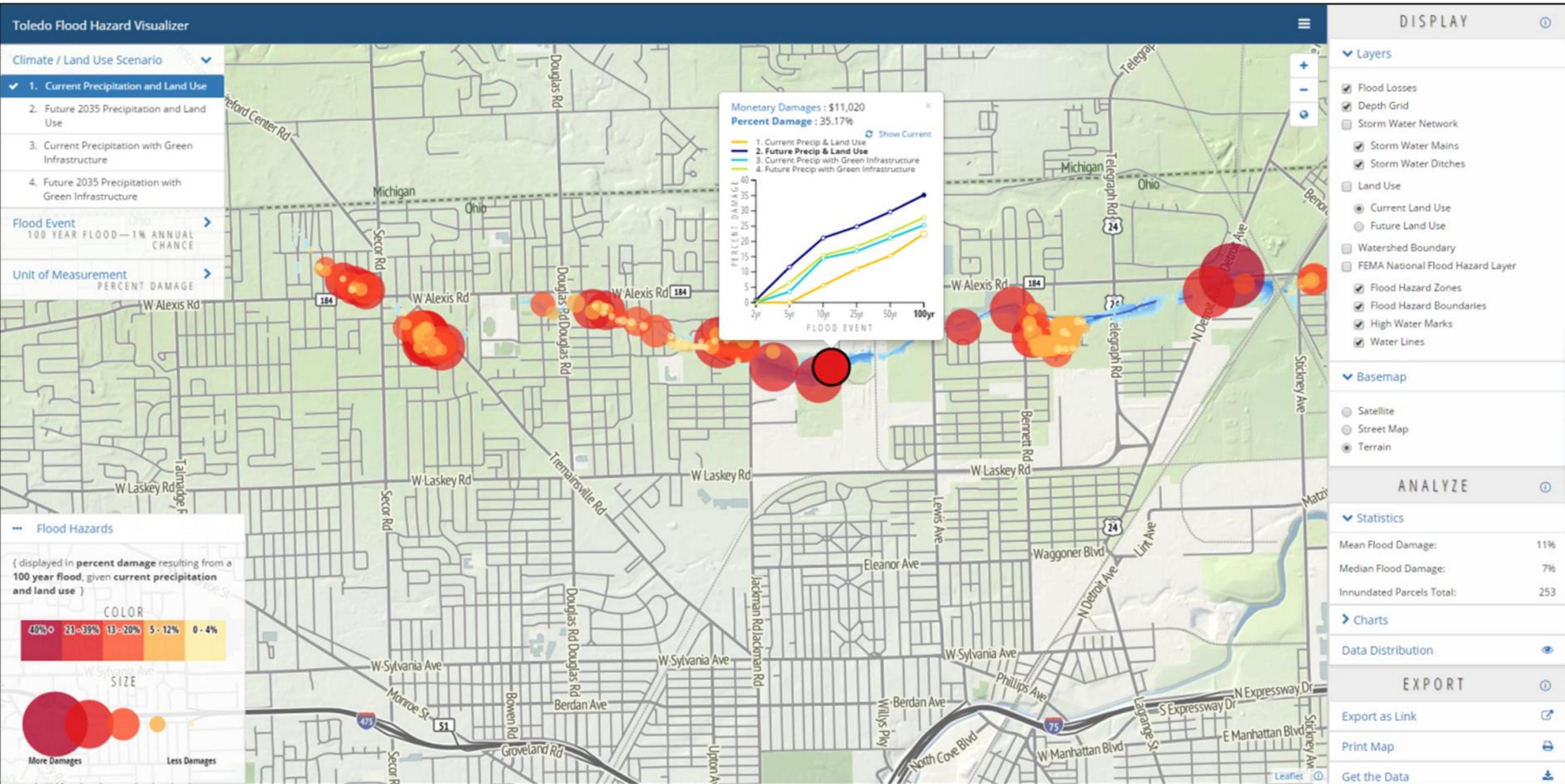
**Where could flooding occur?**

# Toledo Flood Damage Costs



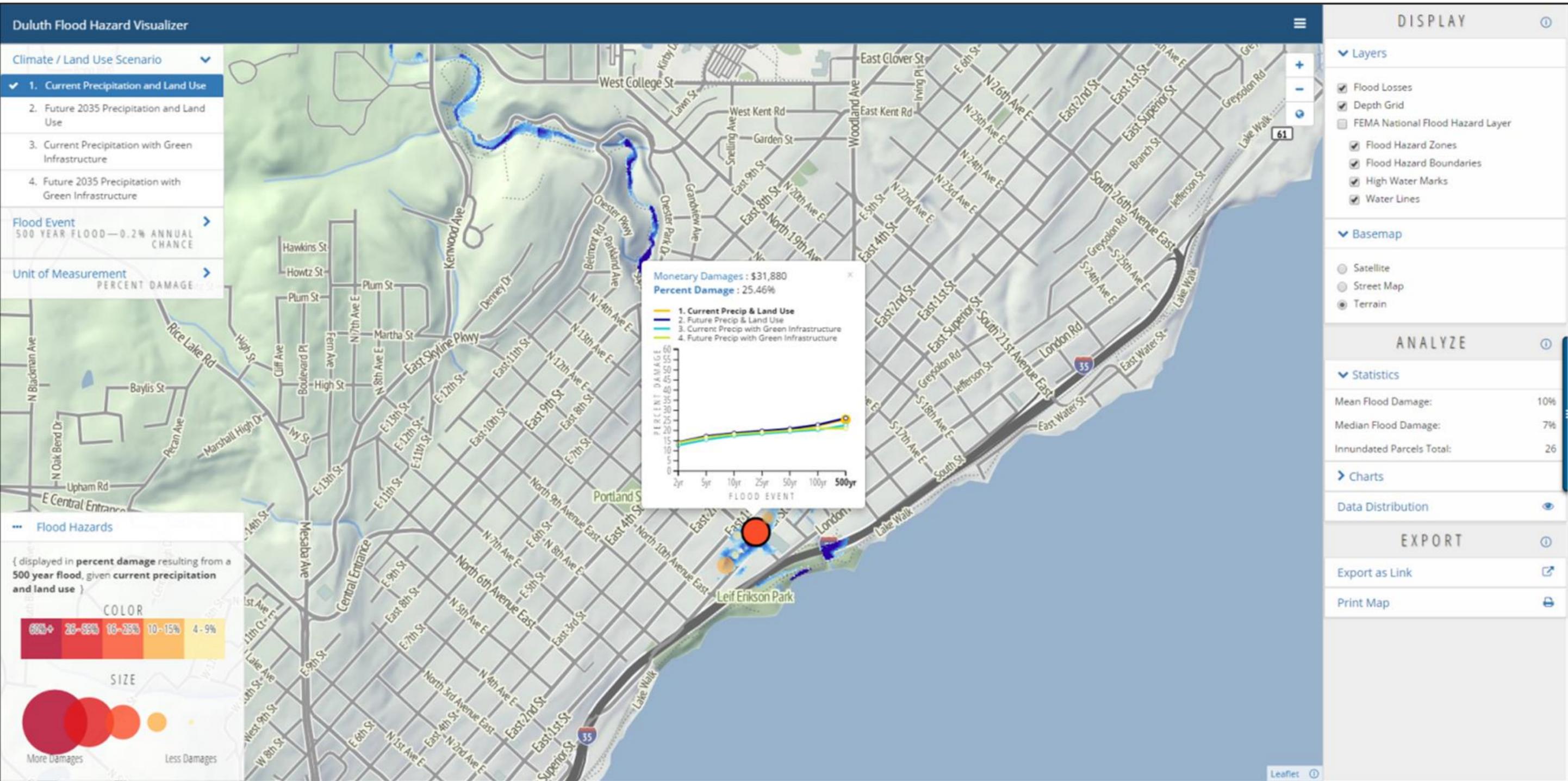
**Damage to buildings = \$740K**

# Toledo Flood Damage Costs



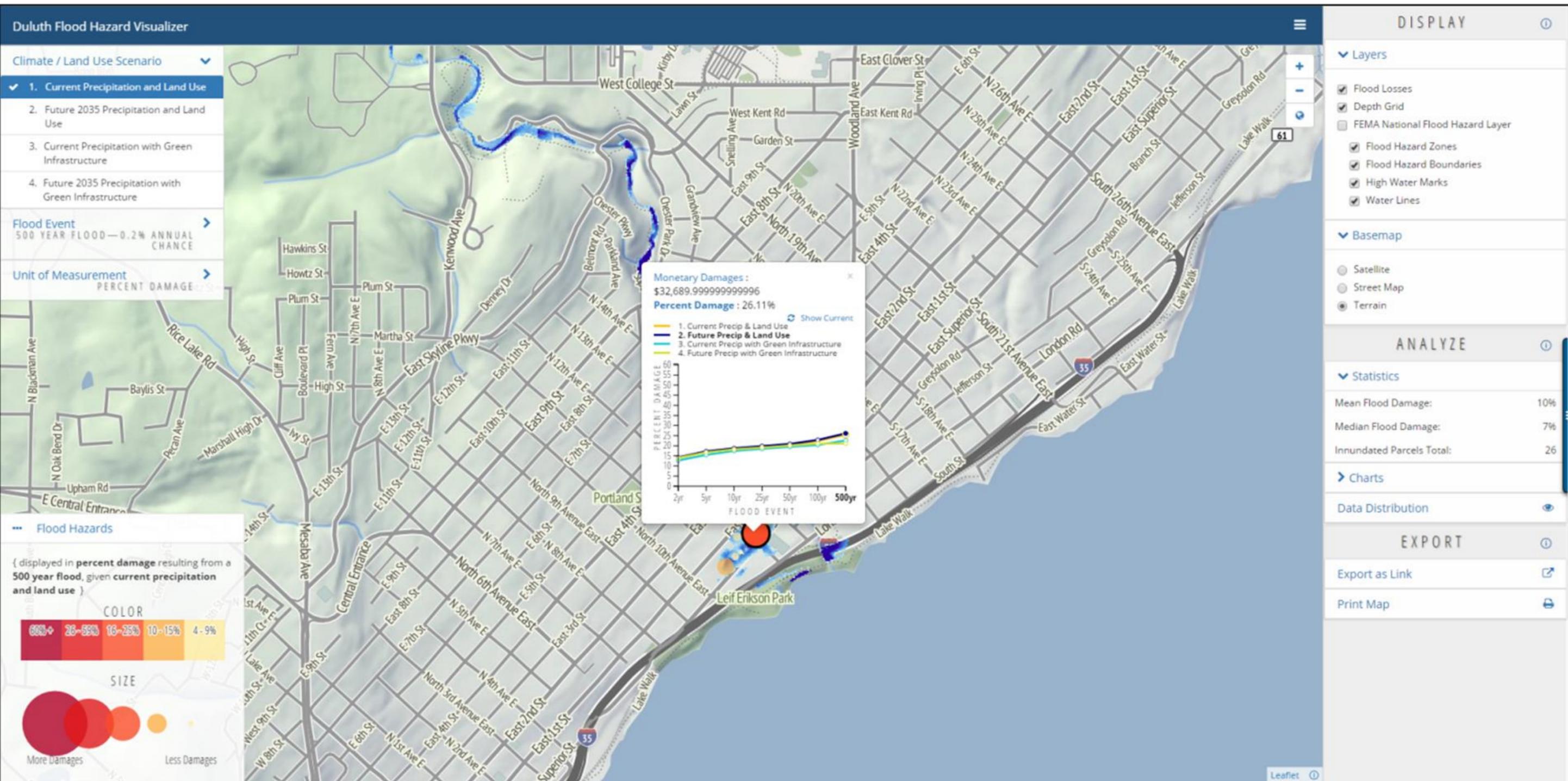
**Damage to buildings = \$930K**

# Duluth Flood Damage Costs



**Flood damage to buildings = \$400K**

# Duluth Flood Damage Costs



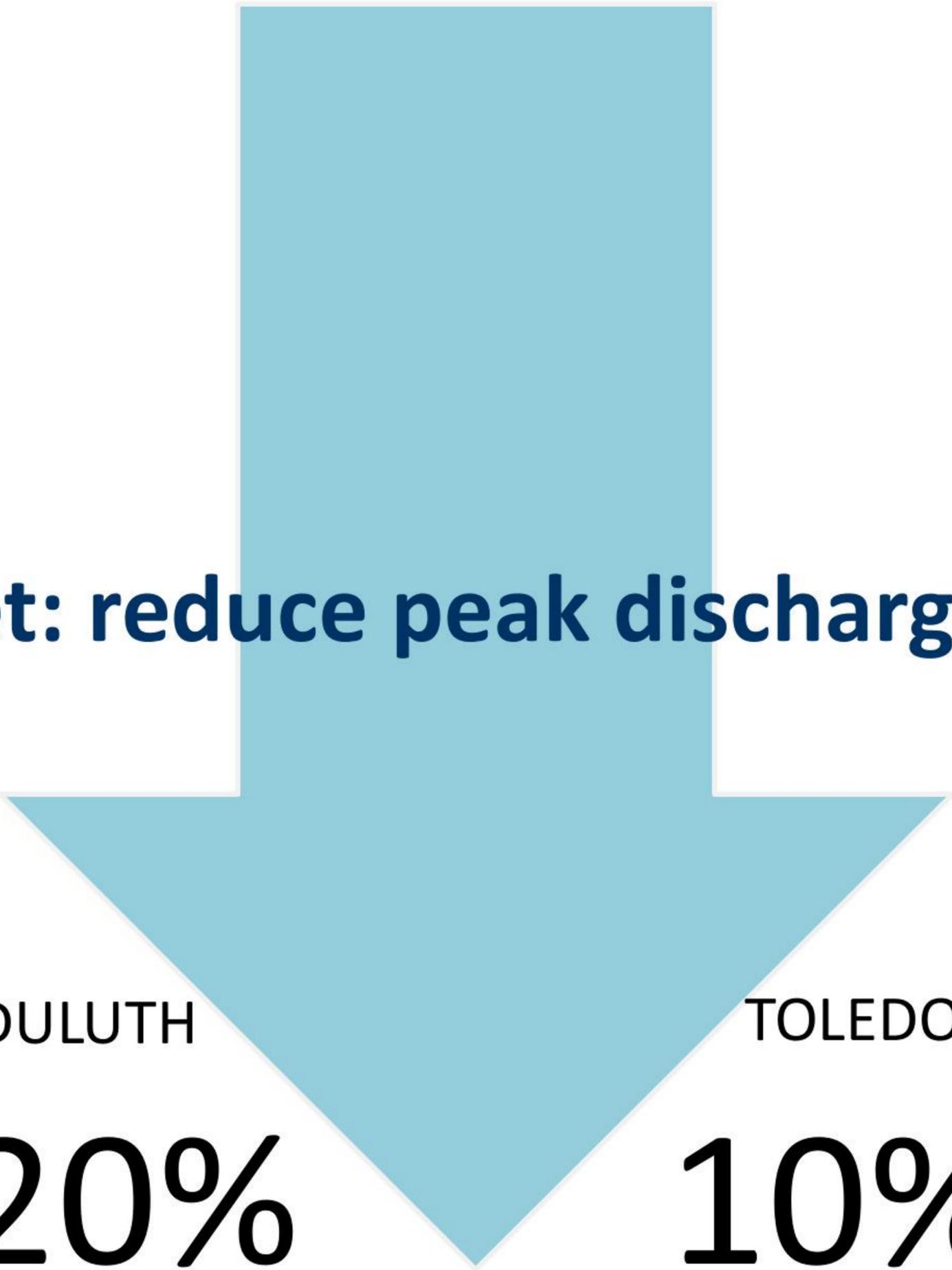
**Flood damage to buildings = \$420K**

A photograph of a rooftop garden. The foreground and middle ground are filled with various green plants and small yellow flowers. To the left, there is a white utility box and some wooden planters. To the right, there is a concrete walkway with several black plastic buckets containing plants. In the background, a city skyline is visible under a cloudy sky, with a prominent blue steel truss bridge structure in the center.

# Step 3. Identify Green Infrastructure Options

# Many Options





**Target: reduce peak discharge by**

DULUTH

**20%**

TOLEDO

**10%**

# How much green infrastructure storage is needed to reach this target?

Duluth

**76** acre-feet  
(current conditions)

**86** acre-feet  
(future conditions)

Toledo

**30** acre-feet  
(current conditions)

**32** acre-feet  
(future conditions)

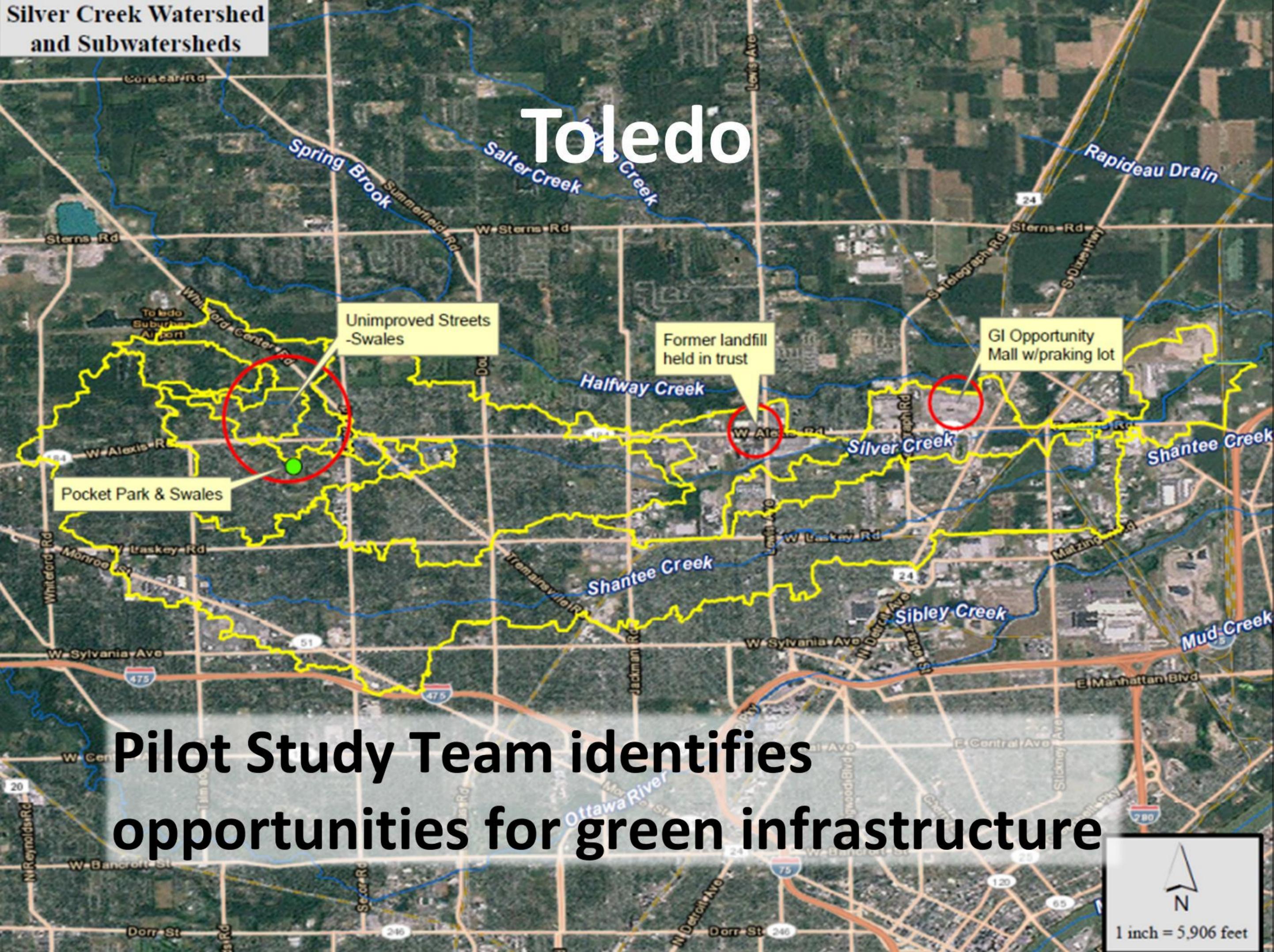
# What and how much of each?



# Green Infrastructure Options of Interest

- Bioswales
- Blue Roofs
- Permeable Pavement
- Underground Storage
- Parcel Buy-Outs
- Extended Detention Wetlands

# Toledo



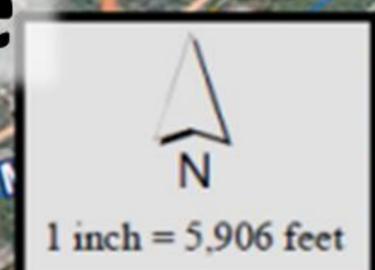
Unimproved Streets - Swales

Former landfill held in trust

GI Opportunity Mall w/praking lot

Pocket Park & Swales

**Pilot Study Team identifies opportunities for green infrastructure**



# Duluth

Involta  
Plant Trees, Possible Storage  
Blue or Green Roof opportunity  
curb cut bioretention?  
Leave bridge out; remove road and restore  
narrower road  
re-meander stream section  
Road Diet opportunity  
BMP's with St. Scholastica  
green roof  
reforestation?

**Pilot Study Team identifies opportunities for green infrastructure**



**Step 4. Assess how much flooding is reduced using green infrastructure**



## Flood Reduction Scenarios

3. Current precipitation and current land use using GI
4. Future precipitation and future land use using GI

Toledo

# How much are flood damages reduced using green infrastructure?

**\$740K\***



**\$453K\***



\*Flood damage to buildings

Toledo

# How much are flood damages reduced using green infrastructure?

**\$930K\***



**\$527K\***



\*Flood damage to buildings

Duluth

# How much are flood damages reduced using green infrastructure?

**\$400K\***



**\$296K\***



\*Flood damage to buildings

Duluth

# How much are flood damages reduced using green infrastructure?

**\$420K\***



**\$352K\***



\*Flood damage to buildings

Toledo

# Risk Reduced with Green Infrastructure Storage

## No Green Infrastructure Storage

Current land use/current precipitation: 1%\*

Future land use/future precipitation: 1.45%\*

## With Green Infrastructure Storage

Current with green infrastructure providing flood storage: 0.50%\*

Future with green infrastructure providing flood storage: 0.71%

RISK

\*Percent chance that a storm will occur in a year with peak discharge of 1,255 cfs and cause damages

# Risk Reduced with Green Infrastructure Storage

## No Green Infrastructure Storage

Current land use/current precipitation: 1%\*

Future land use/future precipitation: 1.84 %\*

## With Green Infrastructure Storage

Current with green infrastructure providing flood storage: 0.24%\*

Future with green infrastructure providing flood storage: 0.51%\*

RISK

\*Percent chance that a storm will occur in a year with peak discharge of 1,530 cfs and cause damages



# **Step 5. Compare costs and benefits**

# Estimated unit cost of green infrastructure



# Example of calculating storage cost

30 acre-feet of storage

Option 1: Stormwater wetland costs ~\$1.30/cubic foot

- Cost = \$1.77M

Option 2: Underground storage costs ~\$41.30/cubic foot

- Cost = \$55M

# Costs of green infrastructure to meet target storage

## Toledo

30 acre-feet of storage  
with least expensive GI =  
\$1.77M

## Duluth

76 acre-feet of storage  
with least expensive GI =  
\$4.3M

**Benefits = Damages Avoided**



# Toledo's Benefits

- For 20-year period: \$700K not spent on flood damages to buildings (\$1.77M for GI)
- For 50-year period: \$1.77M not spent on flood damages to buildings (\$1.77M for GI)



# Duluth's Benefits

- For 20-year period: \$1.63 million not spent on flood damages (\$4.3M for GI)
- For 50-year period: \$4.6M not spent on flood damages (\$4.3M for GI)



# ***Study Results: Costs and Benefits Analysis***

- Benefits are seen when using a longer planning horizon
- Need more data on flood damages and the monetary values of ecosystem services



# Data You Need

- Buildings
- Roads
- Stormwater infrastructure
- Recreation
- Wages
- Land damages



DATA

# What We Had

- Buildings (*Both communities*)
- ~~Roads~~
- Stormwater infrastructure (*Duluth only*)
- Recreation (*Duluth only*)
- ~~Wages~~
- Land damages (*Duluth only*)

# How Toledo Is Using Results



Under construction bioswale



Bioswale with native OH grass

# How Duluth Is Using Results



# Lessons Learned

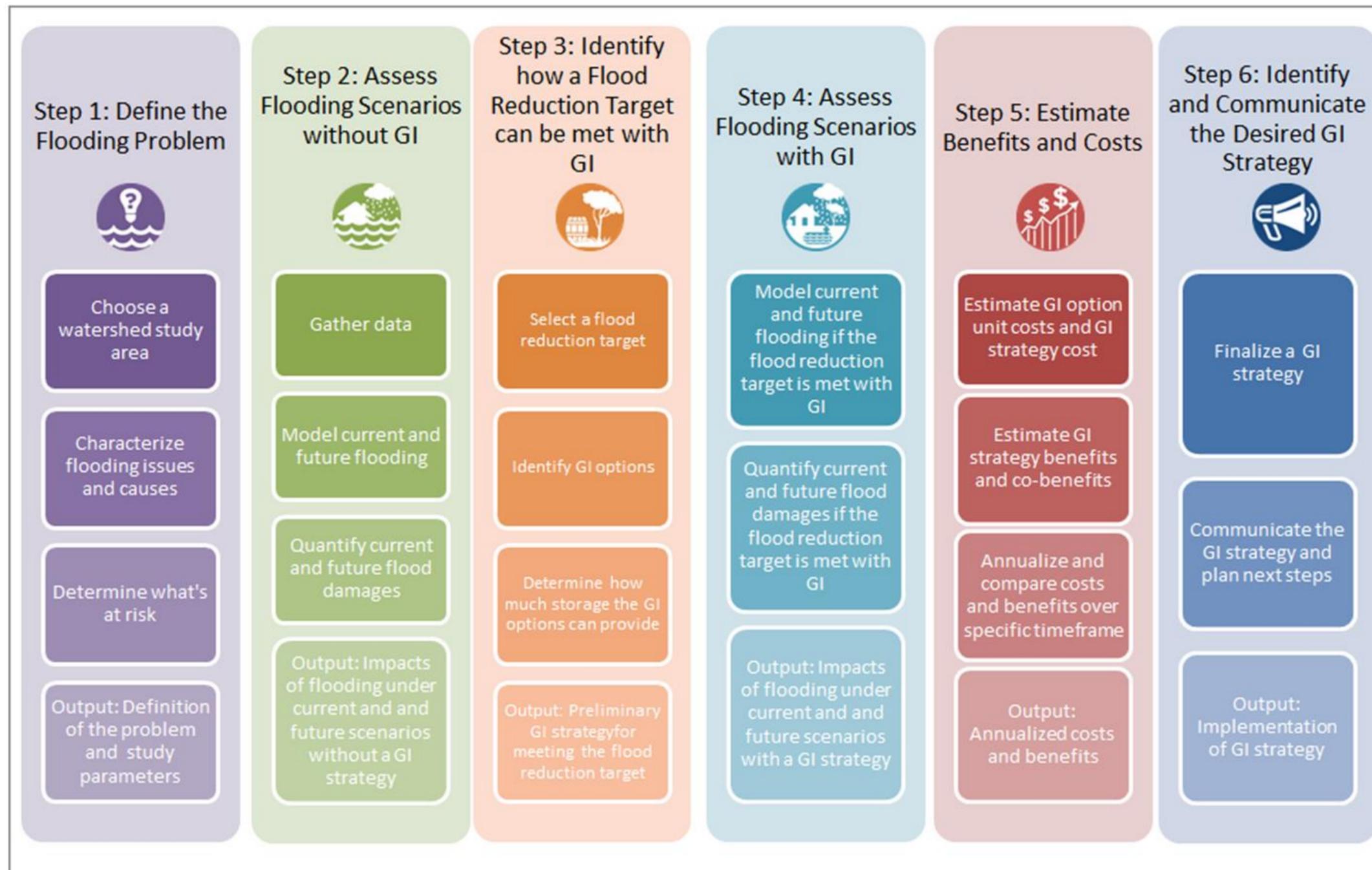
- Focus on longer term
- Hard to get all the data
- Look to implement GI over time
- Leverage other infrastructure investments
- Get a champion that is not elected or works for the city
- Consider benefits that cannot be monetized in decisions
- Partners are critical

# What's Next for NOAA?

Sharing what we have learned!

- Guide
- Data Matrix
- Green Infrastructure Options to Reduce Flooding

# A Guide to Assessing Green Infrastructure Costs and Benefits for Flood Reduction



# Companion Pieces



## Green Infrastructure Options to Reduce Flooding

Definitions, Tips, and Considerations

OFFICE FOR COAST



### SECTION THREE

#### ESTIMATING STORAGE POTENTIAL AND COSTS

It's unlikely that just one green infrastructure practice will meet all flood storage needs, so consider mixing and matching approaches to create the strategy that will best meet the flood storage and infiltration target.

Cost also is a consideration. Below are rough estimates of what storage could cost for each green infrastructure practice included in this reference, followed by an example calculation showing how to determine the cost to meet a flood storage target. The common unit of cubic feet (ft<sup>3</sup>) enables you to compare one green infrastructure practice to another and also estimate how much floodwater storage that practice can provide.

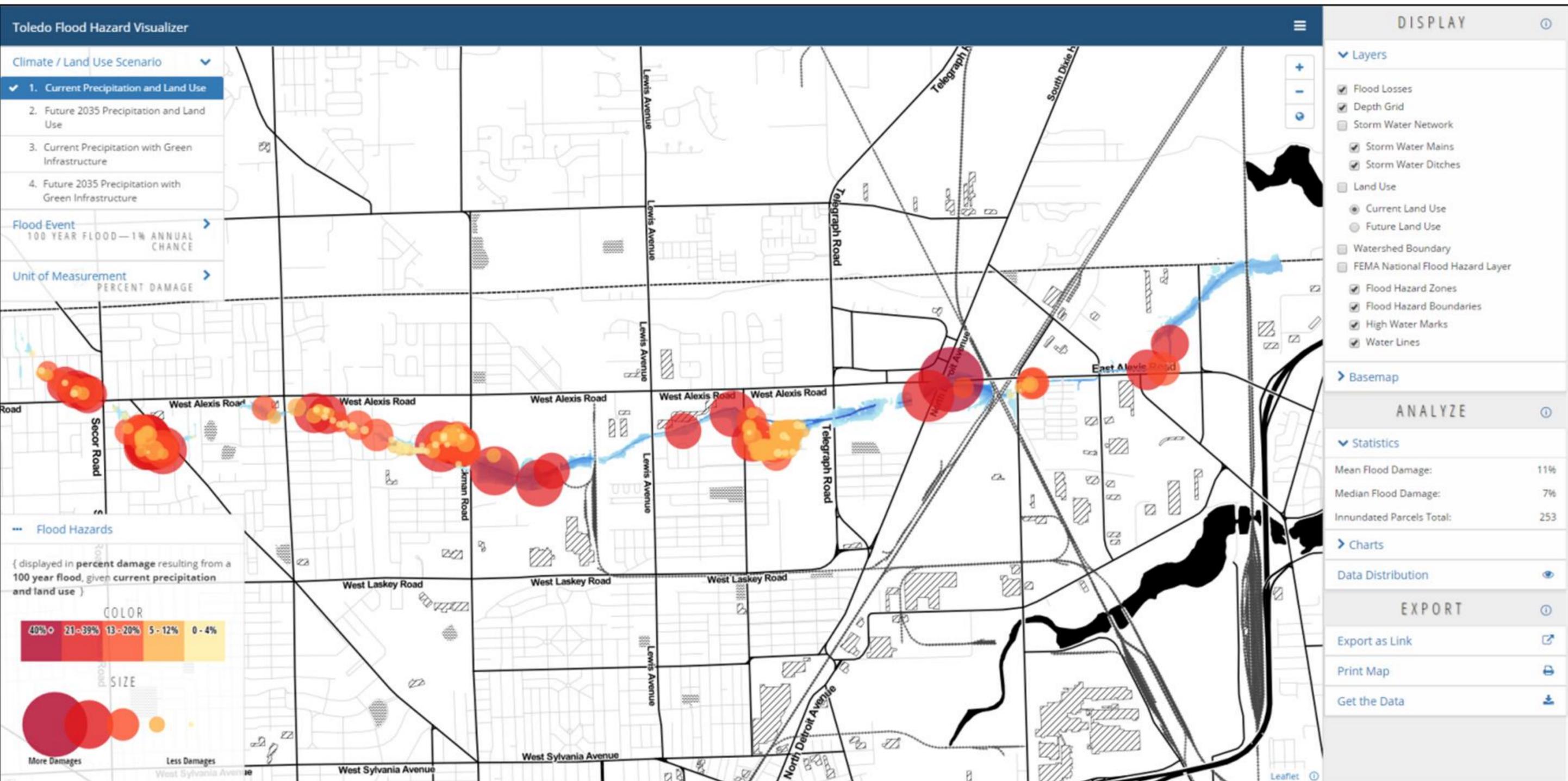
Green Infrastructure practice	Cost estimate**
Existing forests and wetlands	It depends on value of land, opportunity costs.
Stormwater wetlands	Capital cost: \$1 to \$2 per cubic foot of storage provided.
Blue roofs	Capital cost: \$2 to \$10 per cubic foot of storage provided (\$1 to \$5 per square foot with a 6" depth).
Green roofs	Capital cost is \$18 to \$64 per cubic foot of storage provided (\$9 to \$32 per square foot with a 6" depth).
Tree plantings	Capital cost: Tree cost is about \$175 to \$400.
Tree box filter	Capital cost is about \$270 to \$330 per cubic foot of storage provided (includes tree box filter and additional soil). Trees are an additional cost.
Permeable pavement	Capital cost: For sidewalks, the cost is about \$16 to \$17 per cubic foot of storage provided.
Bioretention (bioswales, rain gardens)	Capital cost is about \$7 to \$60 per cubic foot of storage provided (depending on the type of bioretention).
Rain barrels	Capital cost is about \$7 to \$13 per cubic foot of storage provided. An average rain barrel holds about 55 gallons or 7.3 cubic feet.

\*A cubic foot of storage is about 7.5 gallons of water.

\*\*The cost estimates do not account for construction costs or maintenance. Maintenance estimates can be found on the Center for Neighborhood Technology Green Values Calculator cost details sheet, where information is provided in costs per square foot of storage ([http://greenvalues.cnt.org/national/cost\\_detail.php](http://greenvalues.cnt.org/national/cost_detail.php)).

Geospatial Data Needs Matrix	Assessment Process Steps					
	Step 1: Define the Flooding Problem	Step 2: Assess Current and Future Flooding Scenarios	Step 3: Identify Flood Reduction Options Using GI	Step 4: Assess Flooding Scenarios with GI Options	Step 5: Compare Benefits and Costs	Step 6: Develop Approaches to Implement Desired Options
<p>This matrix provides a list of data used to conduct two pilot projects in the Great Lakes assessing the costs and benefits of using green infrastructure to reduce flooding impacts. These data are the best available from national, state, and municipal data sources and models. They are suitable for watershed-scale studies. Work with your local GIS analyst to discuss the data available for your assessment.</p> <p> <input checked="" type="checkbox"/> Required data that you go through the process                         <input type="checkbox"/> Optional data that helps to improve the process                 </p>						
<b>Land Data</b>						
Land Use, Current	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Land Use, Future	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Land Cover, Current	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Land Cover, Historical	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Digital Elevation Models (DEMs)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>Weather &amp; Climate Data</b>						
Precipitation, Current	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Climate, Current	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Precipitation, Future	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Climate, Future	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>Hydrology Data</b>						
Historic Flood Locations	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Watershed(s) Delineations	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Streams	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Stream Points	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
FEMA Regulatory Maps	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
FEMA Digital Flood Insurance Maps (DFIRM)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
FEMA Flood Insurance Studies (FIS)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
USGS Regression Equations	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Basin Storage %	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Basin Development Factor	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Main Channel Slope	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rural Peak Discharge	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Inundation Grid(s)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Flow Direction Grid(s)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Flow Accumulation Grid(s)	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>Social &amp; Economic Data</b>						
Social Vulnerability Index	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Bureau of Labor Statistics Employment	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>Infrastructure Data</b>						
Land Parcel / Assessor Database	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Stormwater Utilities	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Building Structure	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Green Infrastructure Sites, Current	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Green Infrastructure Sites, Future	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Impervious Surface %	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

# Flood Hazard Visualization Tool



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Tashya.Allen@noaa.gov (Technical Assistance)

## **Digital Coast Green Infrastructure Resources**

*[coast.noaa.gov/digitalcoast/topic/green-infrastructure](https://coast.noaa.gov/digitalcoast/topic/green-infrastructure)*

## **Technical Report**

*[coast.noaa.gov/digitalcoast/publications/climate-change-adaptation-pilot](https://coast.noaa.gov/digitalcoast/publications/climate-change-adaptation-pilot)*

